

In 2015, there was no progress in the level of transparency of public institutions in the Republic of Macedonia

- ★ **Five of the twenty monitored institutions did not publish any data on their program and financial/budgetary operations** (Ministry of Health, Institute of Public Health of the Republic of Macedonia, Skopje Health Center, Kochani Center for Public Health and Shuto Orizari Municipality).
- ★ **Thirteen of the twenty monitored institutions did not publish any data on their financial/budgetary operations**, including the Ministry of Health, Institute of Public Health, Skopje Health Center, Skopje Center for Public Health, the Ministry of Labor and Social Policy, Kochani Center for Public Health, the Government of the RM, the Municipality of Shuto Orizari, the Ministry of Education and Science, the Ministry of Culture, the Ministry of Foreign Affairs, the Ministry of Interior and the Ministry of Justice.
- ★ **Not one of the twenty monitored institutions in 2015 had published:** a Budget Calendar, a Pre-budget Statement; a simplified version of the Budget (Citizens Budget); the proposed supplementary Budget and an Audit Report.
- ★ **The Ministry of Finance is the only institution in 2015 that published: a Draft Budget; the adopted Budget in an open format (xml) and adopted supplementary Budget.**
- ★ **The Health Insurance Fund is the only institution in 2015 that published its Mid - Year Report on Budget Execution.**
- ★ Delchevo Municipality, Vinica Municipality, the Ministry of Education and Science and the Ministry of Foreign Affairs **published only one out of the 16 monitored program and budget documents each.**



Assessment of Progress in Public Institutions' Improvement of Proactive Transparency Level in 2015 Compared to 2014

In 2015, no changes were noted in the assessment of pro-activity level among the monitored institutions compared to 2014. This means that in 2015 also, the **Ministry of Finance** and the **Health Insurance Fund of Macedonia** published some of the information on their program and budgetary activities. The remaining institutions (18) fall into the category of institutions which did not publish any data on their program and budget activities.

🚫 **The Ministry of Health reached the bottom** in terms of its **pro-activity level in 2015**. This means that in 2015, the Ministry did not release any information about its current work on its official website¹. In 2014, the Strategic Plan of the Ministry was available on its website. In 2013, in addition to the Strategic Plan, the adopted Budget for that fiscal year was also published on its website.

👉 **Health Insurance Fund publishes 44% of the monitored information/documents on its program and budget operation, which includes it in the category of partly proactively transparent public institutions.** Available information on the program and budget operations of the Fund in 2013, 2014 and 2015 remains unchanged. This institution is a step away from the most proactively transparent institution in the Republic of Macedonia.


👉 **The Ministry of Finance continues to publish 56% of the relevant information/documents on its program and budget operations, which places it in the category of partly proactively transparent public institutions.** Available information on the program and budget operations of the Ministry in 2015, compared to 2013 and 2014 is supplemented by: a Budget Proposal, Adopted Budget in an open format and Monthly Reports on Budget Execution. This institution is a step away from the most proactively transparent institution in the Republic of Macedonia.


👉 **Minimal progress in their level of pro-activity in 2015 was noted in the following institutions:** Pehchevo Municipality, the Ministry of Foreign Affairs, the Ministry of Education and Science and the Center for Public Health - Skopje.

¹ The Ministry's website contains outdated versions of some of the monitored parameters.

In 2015, the websites of public institutions saw the publication of new types of information compared to the previous year, such as:

- Pehchevo Municipality and the Center for Public Health - Skopje, in 2015, on their official websites published two additional types of information (List of Public Information and contact information of the person responsible for mediating public information).
- The Ministry of Foreign Affairs and the Ministry of Education and Science supplied the following additional information to the public: contact information of the person responsible for mediating public information (Ministry of Foreign Affairs) and Strategic Plan (Ministry of Education).

 **Reduction in publicly available information in 2015 was seen in: Municipality of Delchevo** (in 2015, there was no information on Municipality's Year - End Report for 2014, its Audit Report, the List of Public Information and contact information of the person responsible for mediating public information; this information was available in 2014); **Shuto Orizari Municipality and the Ministry of Interior** (unlike 2014, in 2015, these institutions did not publish their Strategic Plans).

 In 2015, **Kochani and Pehchevo Municipalities were evaluated as institutions that do not publish information proactively; however, compared to other municipalities that were subject to monitoring, they allow citizens access to certain documents and information on their work.**

Benefits of Public Institutions' Proactive Transparency

In accordance with the United Nations' Resolution on the Promotion of Transparency, Participation and Accountability in Fiscal Policies and Standards to intensify efforts to promote transparency, participation and accountability in the planning and implementation of fiscal policies of the Global Initiative for Fiscal Transparency², each country should respect the following principles: everyone has the right to seek, receive and transmit information related to fiscal performance; authorities should publish clear and measurable goals related to fiscal policy; authorities should share their objectives and results; all financial transactions in the public sector should be legally regulated; the public sector should be clearly defined, while links with the private sector should be publicly disclosed; responsibilities should be clearly defined and legally regulated; authorization to collect taxes and execute expenditures should be regulated by the legislature; state audit should be independent of the executive, and its independence shall be guaranteed by law; and last, citizens should participate directly in public hearings regarding the preparation and implementation of fiscal policies.

Assessment of Public Institutions' Pro-activity Level in the Republic of Macedonia



In this document, we present the results of the monitoring performed regarding the content of official websites of twenty public institutions in Macedonia (Ministry of Education and Science; Ministry of Culture; Ministry of Foreign Affairs; Ministry of Interior; Ministry of Finance; Ministry of Labor and Social Policy; Ministry of Health; Ministry of Justice; Health Insurance Fund; Institute of Public Health; Health Center - Skopje; Center for Public Health - Skopje; Center for Public Health - Kochani; the Government of the RM; Municipalities of Delchevo, Shuto Orizari, Vinica, Pehchevo and Kochani; Commission for Protection of the Right to Free Access to Public Information).

Monitoring the content of official websites of the twenty public institutions was conducted in the period from January 1 to December 31, 2015.

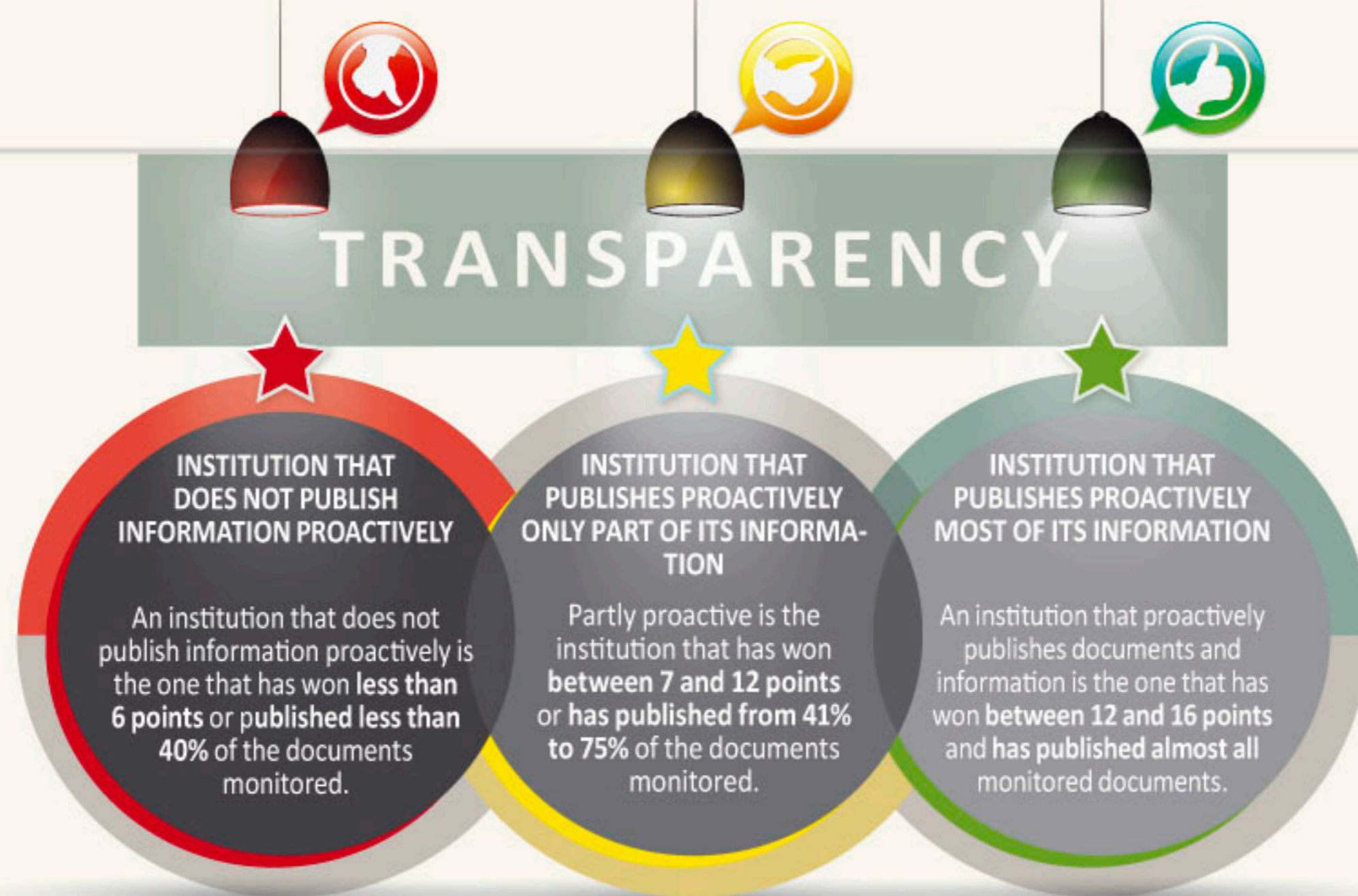
Through this continuous monitoring, we aimed to assess the extent of proactive transparency of the public institutions covered. By performing the monitoring procedure, in 2015, we followed the publication/non-publication of the sixteen key documents and information concerning the work of the institutions covered, such as: Work Strategy; Annual Work Program; Budget Calendar; Pre-budget Statement; Citizens Budget; Budget Proposal and Adopted Budget; draft and adopted supplementary Budget; Budget documents in open formats (xml or excel); Monthly Reports on Budget Execution; Mid - year Report on Budget Execution; Year - End Budget Report; Audit Report; data on the person responsible for mediating public information and List of Public Information. This analysis does not assess the quality and timing of publication of documents and information monitored, but shows the level of pro-activity of institutions when it comes to publishing documents and information about their program and financial management.

This analysis of public institutions' proactive transparency is the third in a row that ESE prepares each year.

The degree of proactive transparency of the public institutions covered was determined on the basis of scores given to the publication/non-publication of each of the sixteen documents monitored on the official websites of institutions monitored. The publication of such documents was scored with one point, while the non-publication was scored with zero points. The rating of each individual institution was based on the percentage of documents published out of the total number of documents monitored.

The optimum result which can be scored by each institution is 16 points or 100%.

KEY:



* Детално објаснување на оценката за нивото на проактивност можете да најдете во делот "Оценка за степенот на проактивност на јавните институции во РМ"

Summary assessment of the level of proactive transparency, by institutions

Name of Institution	Website	Rating
The Government of the RM	www.vlada.mk	★
Ministry of Labor and Social Policy	www.mtsp.gov.mk	★
Ministry of Education and Science	www.mon.gov.mk	★
Ministry of Foreign Affairs	www.mfa.gov.mk	★
Ministry of Interior	www.mvr.gov.mk	★
Ministry of Culture	www.kultura.gov.mk	★
Ministry of Finance	www.finance.gov.mk	★
Ministry of Health	www.moh.gov.mk	★
Ministry of Justice	www.pravda.gov.mk	★
Health Insurance Fund	www.fzo.org.mk	★
Institute of Public Health	www.iph.mk	★
Center for Public Health - Skopje	www.cph.mk	★
Center for Public Health - Kochani	www.cjzkocani.org.mk	★
Health Center - Skopje	www.zds.com.mk	★
Municipality of Kochani	www.kocani.gov.mk	★
Municipality of Pehchevo	www.pehcevo.gov.mk Општина	★
Municipality of Delchevo	www.delcevo.gov.mk Општина	★
Municipality of Vinica	www.opstinavinica.gov.mk	★
Municipality of Shuto Orizari	www.sutoorizari.gov.mk	★
Commission for Protection of the Right for Free Access to Public Information	www.komspi.mk	★

Assessment of the Level of Proactive Transparency of Institutions according to Their Documents Published



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Public Institutions	Website	Budget Calendar	Strategic Plan	Pre-budget Statement	Budget Proposal	Citizens Budget (Simplified Version of the Budget)
Ministry of Health	http://zdravstvo.gov.mk/	★	★	★	★	★
Health Insurance Fund	http://www.fzo.org.mk/	★	★	★	★	★
Institute of Public Health	http://www.iph.mk/	★	★	★	★	★
Health Center - Skopje	http://www.zds.com.mk/	★	★	★	★	★
Center for Public Health - Skopje	http://www.cph.mk/	★	★	★	★	★
Ministry of Finance	http://www.finance.gov.mk/	★	★	★	★	★
Ministry of Labor and Social Policy	http://www.mtsp.gov.mk/	★	★	★	★	★
Center for Public Health - Kochani	http://cjkocani.org.mk/	★	★	★	★	★
Government of the RM	http://vlada.mk/	★	★	★	★	★
Delchevo Local Government	http://www.delcevo.gov.mk/	★	★	★	★	★
Shuto Orizari Local Government	http://www.sutoorizari.gov.mk/	★	★	★	★	★
Vinica Local Government	http://www.opstinavinica.gov.mk/	★	★	★	★	★
Pehchevo Local Government	http://pehcevo.gov.mk/	★	★	★	★	★
Kochani Local Government	http://www.kocani.gov.mk/	★	★	★	★	★
Ministry of Education and Science	http://mon.gov.mk/	★	★	★	★	★
Ministry of Culture	http://www.kultura.gov.mk/	★	★	★	★	★
Ministry of Foreign Affairs	http://www.mfa.gov.mk/index.php/mk/	★	★	★	★	★
Ministry of Interior	http://moi.gov.mk/	★	★	★	★	★
Ministry of Justice	http://www.pravda.gov.mk/	★	★	★	★	★
Commission for Protection of the Right to Free Access to Public Information	http://www.komspi.mk/	★	★	★	★	★

Minimal progress in their level of pro-activity in 2015 was noted in the following institutions: the Ministry of Education and Science and the Center for Public Health - Skopje.

Public Institutions	Website	Adopted Budget	Adopted Budget Attached in Open Format (XML)	Proposed Supplementary Budget	Adopted Supplementary Budget	Annual Work Programs
Ministry of Health	http://zdravstvo.gov.mk/	★	★	★	★	★
Health Insurance Fund	http://www.fzo.org.mk/	★	★	★	★	★
Institute of Public Health	http://www.iph.mk/	★	★	★	★	★
Health Center - Skopje	http://www.zds.com.mk/	★	★	★	★	★
Center for Public Health - Skopje	http://www.cph.mk/	★	★	★	★	★
Ministry of Finance	http://www.finance.gov.mk/	★	★	★	★	★
Ministry of Labor and Social Policy	http://www.mtsp.gov.mk/	★	★	★	★	★
Center for Public Health - Kochani	http://cjkocani.org.mk/	★	★	★	★	★
Government of the RM	http://vlada.mk/	★	★	★	★	★
Delchevo Local Government	http://www.delcevo.gov.mk/	★	★	★	★	★
Shuto Orizari Local Government	http://www.sutoorizari.gov.mk/	★	★	★	★	★
Vinica Local Government	http://www.opstinavinica.gov.mk/	★	★	★	★	★
Pehchevo Local Government	http://pehcevo.gov.mk/	★	★	★	★	★
Kochani Local Government	http://www.kocani.gov.mk/	★	★	★	★	★
Ministry of Education and Science	http://mon.gov.mk/	★	★	★	★	★
Ministry of Culture	http://www.kultura.gov.mk/	★	★	★	★	★
Ministry of Foreign Affairs	http://www.mfa.gov.mk/index.php/mk/	★	★	★	★	★
Ministry of Interior	http://moi.gov.mk/	★	★	★	★	★
Ministry of Justice	http://www.pravda.gov.mk/	★	★	★	★	★
Commission for Protection of the Right to Free Access to Public Information	http://www.komspi.mk/	★	★	★	★	★

Јавни институци Public Institutions	Website	Monthly Reports on Budget Execution	Mid - Year Report on Budget Execution	Year - End Report	Audit Report	Contact Person for Public Information	List of Public Information
Ministry of Health	http://zdravstvo.gov.mk/	★	★	★	★	★	★
Health Insurance Fund	http://www.fzo.org.mk/	★	★	★	★	★	★
Institute of Public Health	http://www.iph.mk/	★	★	★	★	★	★
Health Center - Skopje	http://www.zds.com.mk/	★	★	★	★	★	★
Center for Public Health - Skopje	http://www.cph.mk/	★	★	★	★	★	★
Ministry of Finance	http://www.finance.gov.mk/	★	★	★	★	★	★
Ministry of Labor and Social Policy	http://www.mtsp.gov.mk/	★	★	★	★	★	★
Center for Public Health - Kochani	http://cjkocani.org.mk/	★	★	★	★	★	★
Government of the RM	http://vlada.mk/	★	★	★	★	★	★
Delchevo Local Government	http://www.delcevo.gov.mk/	★	★	★	★	★	★
Shuto Orizari Local Government	http://www.sutoorizari.gov.mk/	★	★	★	★	★	★
Vinica Local Government	http://www.opstinavinica.gov.mk/	★	★	★	★	★	★
Pehchevo Local Government	http://pehcevo.gov.mk/	★	★	★	★	★	★
Kochani Local Government	http://www.kocani.gov.mk/	★	★	★	★	★	★
Ministry of Education and Science	http://mon.gov.mk/	★	★	★	★	★	★
Ministry of Culture	http://www.kultura.gov.mk/	★	★	★	★	★	★
Ministry of Foreign Affairs	http://www.mfa.gov.mk/index.php/mk/	★	★	★	★	★	★
Ministry of Interior	http://moi.gov.mk/	★	★	★	★	★	★
Ministry of Justice	http://www.pravda.gov.mk/	★	★	★	★	★	★
Commission for Protection of the Right to Free Access to Public Information	http://www.komspi.mk/	★	★	★	★	★	★